

ORDINANCE NO. 19-1390

AN ORDINANCE OF THE CITY OF HERMOSA BEACH, CALIFORNIA,
TO AMEND THE MUNICIPAL CODE, TITLE 12, TO ADD CHAPTER
12.18, "WIRELESS FACILITIES IN PUBLIC RIGHTS OF WAY" TO
REGULATE WIRELESS FACILITIES IN THE PUBLIC RIGHT OF WAY

THE CITY COUNCIL OF THE CITY OF HERMOSA BEACH, CALIFORNIA,
DOES HEREBY ORDAIN AS FOLLOWS:

SECTION 1. A new Chapter 12.18 of Title 12 of the Hermosa Beach Municipal Code is hereby added to regulate wireless facilities in the public right of way (ROW) to read as follows:

CHAPTER 12.18

WIRELESS FACILITIES IN PUBLIC RIGHTS OF WAY

Section 12.18.010 Applicability.

The siting and construction of wireless facilities in the ROW are subject to the provisions of this Chapter 12.18. The siting and construction of wireless facilities on all other property are subject to the provisions in Title 17 of this code (the Zoning Ordinance).

Section 12.18.020 Purpose.

a) The purpose of this Chapter is to establish a process for managing, and uniform standards for acting upon, requests for the placement of wireless facilities within the ROW of the City adjacent to all zoning districts consistent with the City's obligation to promote the public health, safety, and welfare, to manage the ROW, and to ensure that the use and enjoyment of the ROW is not inconvenienced by the use of the ROW for the placement of wireless facilities. The City recognizes the importance of wireless facilities to provide high-quality communications service to the residents and businesses within the City, and the City also recognizes its obligation to comply with applicable Federal and State law regarding the placement of personal wireless services facilities in its ROW. This Ordinance shall be interpreted consistent with those provisions.

b) **Section 12.18.030 Definitions.** The terms used in this Chapter shall have the following meanings. In the event of any conflict between these definitions and applicable definitions in Federal law, the applicable provisions of Federal law shall control over these definitions.

Application: A formal request, including all required and requested documentation and information, submitted by an applicant to the City for a wireless encroachment permit.

1 **Applicant** means a person filing an application for placement or modification of a wireless
2 facility in the ROW.

3 **Base Station** shall have the meaning as set forth in Title 47 Code of Federal Regulations
4 (C.F.R.) Section 1.40001(b)(1), or any successor provision.

5 **Director** means the City’s Director of Public Works or designee.

6 **Eligible Facilities Request** shall have the meaning as set forth in Title 47 C.F.R. Section
7 1.40001(b)(3), or any successor provision.

8 **FCC:** means the Federal Communications Commission or its lawful successor.

9 **Hearing Officer** means a person designated by the City Council to conduct hearings.

10 **Municipal Infrastructure** means City-owned or controlled property structures, objects, and
11 equipment in the ROW, including, but not limited to, street lights, traffic control structures, banners,
12 street furniture, bus stops or other poles, lighting fixtures, or electroliers located within the ROW.

13 **Permittee** means any person or entity granted a wireless encroachment permit pursuant to
14 this Chapter.

15 **Personal Wireless Services** shall have the same meaning as set forth in 47 United States
16 Code Section 332(c)(7)(C)(i).

17 **Personal Wireless Services Facility** means a wireless facility used for the provision of
18 personal wireless services.

19 **Public Right of Way (ROW)** means any public street, alley, sidewalk, street island, median
20 or parkway that is owned or granted by easement, operated, or controlled by the City.

21 **Small Cell Facility:** means (and is intended to be consistent with and declaratory of the
22 definition of “small wireless facility” in Title 47 C.F.R. 1.6002(l), or any successor provision), a
23 personal wireless services facility that meets any of the following conditions:

24 1) The facility—

25 (i) is mounted on an existing or proposed structure 50 feet or less in height, including
26 antennas, as defined in Title 47 C.F.R. Section 1.1320(d), or

27 (ii) is mounted on an existing or proposed structure no more than 10 percent taller than other
28 adjacent structures, or

(iii) does not extend an existing structure on which it is located to a height of more than 50 feet or by more than 10 percent, whichever is greater;

2) Each antenna associated with the deployment, excluding associated antenna equipment (as defined in the definition of antenna in Title 47 C.F.R. Section 1.1320(d)), is no more than three cubic feet in volume;

3) All other wireless equipment associated with the structure, including the wireless equipment associated with the antenna and any pre-existing associated equipment on the structure, is no more than 28 cubic feet in volume;

4) The facility does not require antenna structure registration under Title 47 C.F.R. Part 17;

5) The facility is not located on Tribal lands, as defined under Title 36 C.F.R. Section 800.16(x); and

6) The facility does not result in human exposure to radiofrequency radiation in excess of the applicable safety standards specified in Title 47 C.F.R. Section 1.1307(b).

Structure: means an apparatus located in the ROW which is in any way attached to, constructed on, or built into the ground, either directly or indirectly. This term includes, without limitation, street lights, traffic signals, and utility poles, but it does not include towers.

Support Structure: Any structure capable of supporting a base station.

Tower: Any apparatus built for the sole or primary purpose of supporting any FCC-licensed or authorized antennas and their associated facilities, including those that are constructed for personal wireless services, including, but not limited to, private, broadcast, and public safety services, as well as unlicensed wireless services and fixed wireless services such as microwave backhaul, and the associated site. This definition does not include utility poles.

Underground Areas: Those areas where there are no electrical facilities or facilities of the incumbent local exchange carrier in the ROW; or where the wires associated with the same are or are required to be located underground; or where the same are scheduled to be converted from overhead to underground. Electrical facilities are distribution facilities owned by an electric utility and do not include transmission facilities used or intended to be used to transmit electricity at nominal voltages in excess of 35,000 volts.

1 **Utility Pole:** A structure in the ROW designed to support electric, telephone and similar
2 utility lines. A tower is not a utility pole.

3 **Wireless Encroachment Permit:** A permit issued pursuant to this Chapter authorizing the
4 placement or modification of a wireless facility of a design specified in the permit at a particular
5 location within the ROW; and the modification of any existing support structure to which the
6 wireless facility is proposed to be attached.

7 **Wireless Facility, or Facility:** The transmitters, antenna structures and other types of
8 installations used for the provision of wireless services at a fixed location, including, without
9 limitation, any associated tower(s), support structure(s), and base station(s).

10 **Wireless Service Provider:** An entity that provides personal wireless services to end users.

11 **Wireless Infrastructure Provider:** A person that owns, controls, operates or manages a
12 wireless facility or portion thereof within the ROW.

13 **Wireless Regulations:** Those regulations adopted by the City Council or Director
14 implementing the provisions of this Chapter.

15 **Section 12.18.040 Scope.**

16 a) **In general.** There shall be a type of encroachment permit entitled a “wireless
17 encroachment permit,” which shall be subject to all of the same requirements as an encroachment
18 permit would under Chapter 12.16 in addition to all of the requirements of this Chapter. Unless
19 exempted, every person who desires to place a wireless facility in the ROW or modify an existing
20 wireless facility in the ROW must obtain a wireless encroachment permit authorizing the placement
21 or modification in accordance with this Chapter. Except for small cell facilities, facilities qualifying
22 as eligible facilities requests, or any other type of facility expressly allowed in the ROW by State or
23 Federal law, no other wireless facilities shall be permitted pursuant to this Chapter.

24 b) **Exemptions.** This Chapter does not apply to:

25 1) The placement or modification of facilities by the City or by any other agency of the
26 State solely for public safety purposes.

27 2) Installation of a "cell on wheels," “cell on truck” or a similar structure for a temporary
28 period in connection with an emergency or event, but no longer than required for the emergency or

1 event, provided that installation does not involve excavation, movement, or removal of existing
2 facilities.

3 c) **Other applicable requirements.** In addition to the wireless encroachment permit
4 required herein, the placement of a wireless facility in the ROW requires the persons who will own
5 or control those facilities to obtain all permits required by applicable law, and to comply with
6 applicable law, including, but not limited, applicable law governing radio frequency (RF) emissions
7 and all requirements for encroachments under HBMC Chapter 12.16.

8 d) **Pre-existing Facilities in the ROW.** Nothing in this Chapter shall validate any existing
9 illegal or unpermitted wireless facilities. All existing wireless facilities shall comply with and
10 receive a wireless encroachment permit, when applicable, to be considered legal and conforming.

11 e) **Public use.** Except as otherwise provided by California law, any use of the ROW
12 authorized pursuant to this Chapter will be subordinate to the City's use and use by the public.

13 **Section 12.18.050 Administration.**

14 a) **Review Authority.** The Director is responsible for administering this Chapter. As part
15 of the administration of this Chapter, the Director may:

- 16 1) Interpret the provisions of this Chapter;
- 17 2) Develop and implement standards governing the placement and modification of wireless
18 facilities consistent with the requirements of this Chapter, including regulations governing
19 collocation and resolution of conflicting applications for placement of wireless facilities;
- 20 3) Develop and implement acceptable design, location and development standards for
21 wireless facilities in the ROW, taking into account the zoning districts bounding the ROW;
- 22 4) Develop forms and procedures for submission of applications for placement or
23 modification of wireless facilities, and proposed changes to any support structure consistent with
24 this Chapter;
- 25 5) Collect, as a condition of the completeness of any application, any fee established by this
26 Chapter;
- 27 6) Establish deadlines for submission of information related to an application, and extend
28 or shorten deadlines where appropriate and consistent with Federal laws and regulations;

1 7) Issue any notices of incompleteness, requests for information, or conduct or commission
2 such studies as may be required to determine whether a permit should be issued;

3 8) Require, as part of, and as a condition of completeness of any application, that an
4 applicant for a wireless encroachment permit send notice to members of the public that may be
5 affected by the placement or modification of the wireless facility and proposed changes to any
6 support structure;

7 9) Subject to appeal as provided herein, determine whether to approve, approve subject to
8 conditions, or deny an application; and

9 10) Take such other steps as may be required to timely act upon applications for placement
10 of wireless facilities, including issuing written decisions and entering into agreements to mutually
11 extend the time for action on an application.

12 **b) Appeal.**

13 1) Any person claiming to be adversely affected by the decision of the Director pursuant
14 to this Chapter may appeal the Director's decision. The appeal will be considered by a Hearing
15 Officer appointed by the City Manager. The Hearing Officer may decide the issues *de novo* and
16 whose written decision will be the final decision of the City. An appeal by a wireless infrastructure
17 provider must be taken jointly with the wireless service provider that intends to use the wireless
18 facility. As Section 332(c)(7) of the Telecommunications Act preempts local decisions premised
19 directly or indirectly on the environmental effects of radio frequency (RF) emissions, appeals of the
20 Director's decision premised on the environmental effects of radio frequency emissions will not be
21 considered.

22 2) Where the Director grants an application based on a finding that denial would result in
23 a prohibition or effective prohibition under applicable Federal law, the decision shall be
24 automatically appealed to the Hearing Officer. All appeals must be filed within two (2) business
25 days of the written decision of the Director, unless the Director extends the time therefore. An
26 extension may not be granted where extension would result in approval of the application by
27 operation of law.

1 3) Any appeal shall be conducted so that a timely written decision may be issued in
2 accordance with applicable law. The appeal shall be conducted in accordance with any procedures
3 adopted in the Wireless Regulations.

4 **Section 12.18.060 General Standards for Wireless Facilities in the Public Right of**
5 **Way.**

6 **Generally.** Wireless facilities in the ROW shall meet the minimum requirements set forth
7 in this Ordinance and the Wireless Regulations, in addition to the requirements of any other
8 applicable law.

9 a) **Regulations.** The wireless regulations and decisions on applications for placement of
10 wireless facilities in the ROW shall, at a minimum, ensure that the requirements of this section are
11 satisfied, unless it is determined that the applicant has established that denial of an application would,
12 within the meaning of Federal law, prohibit or effectively prohibit the provision of personal wireless
13 services, or otherwise violate applicable laws or regulations. If that determination is made, the
14 requirements of this Chapter may be waived, but only to the minimum extent required to avoid the
15 prohibition or violation.

16 b) **Minimum Standards.** Wireless facilities shall be installed and modified in a manner
17 that minimizes risks to public safety, utilizes installation of new support structures or equipment
18 cabinets in the ROW only after all existing and replacement structure options have been exhausted,
19 and where feasible, places equipment underground, and otherwise maintains the integrity and
20 character of the neighborhoods and corridors in which the facilities are located; ensures that
21 installations are subject to periodic review to minimize the intrusion on the ROW; and ensures that
22 the City bears no risk or liability as a result of the installations, and that such use does not
23 inconvenience the public, interfere with the primary uses of the ROW, or hinder the ability of the
24 City or other government agencies to improve, modify, relocate, abandon, or vacate the ROW or
25 any portion thereof, or to cause the improvement, modification, relocation, vacation, or
26 abandonment of facilities in the ROW.

27 c) **Location and Design Standards.** All applicants shall locate the facilities in accordance
28 with the Design Standards and Wireless Regulations. All applicants shall, to the extent feasible,
incorporate specific concealment elements to minimize visual impacts and incorporate design

1 requirements in accordance with the Design Standards adopted by resolution of the City Council and
2 Wireless Regulations and ensure compliance with all standards for noise emissions, unless it is
3 determined that another design is less intrusive or placement is required under applicable law.

4 **Section 12.18.070 Applications.**

5 a) **Submission.** Unless the Wireless Regulations provide otherwise, the applicant shall
6 submit a paper copy and an electronic copy of any application, amendments, or supplements to an
7 application, or responses to requests for information regarding an application to the Director.

8 b) **Content.** An application must contain:

9 1) Any information required pursuant to the Wireless Regulations;

10 2) The name of the applicant, its telephone number and contact information, and if the
11 applicant is a wireless infrastructure provider, the name and contact information for the wireless
12 service provider that will be using the wireless facility;

13 3) The name of the owner of the structure, if different from the applicant, and proof of
14 owner's authorization for use of the structure.

15 4) A complete description of the proposed wireless facility and any and all work that will
16 be required to install or modify it, including, but not limited to, detail regarding proposed
17 excavations, if any; detailed site plans showing the location of the wireless facility, and dimensioned
18 drawings with specifications for each element of the wireless facility, clearly describing the site and
19 all structures and facilities at the site before and after installation or modification; and a dimensioned
20 map identifying and describing the distance to the nearest residential dwelling unit and any historical
21 structure within 500 feet of the facility. Before and after 360 degree photo simulations must be
22 provided.

23 5) Documentation sufficient to show that the proposed facility will comply with generally-
24 applicable health and safety provisions of the Municipal Code and the FCC's radio frequency
25 emissions standards.

26 6) A copy of the lease or other agreement between the applicant and the owner of the
27 property to which the proposed facility will be attached. Proprietary information may be redacted.

28 7) If the application is for a small cell facility, the application shall state as such and shall
explain why the proposed facility meets the definition of small cell facility in this Chapter.

1 8) If the application is for an eligible facilities request, the application shall state as such
2 and must contain information sufficient to show that the application qualifies as an eligible facilities
3 request, which information must show that there is an existing wireless facility that was approved
4 by the City. Before and after 360 degree photo simulations must be provided, as well as
5 documentation sufficient to show that the proposed facility will comply with generally-applicable
6 health and safety provisions of the Municipal Code and the FCC's radio frequency emissions
7 standards.

8 9) Proof that notice of the application has been mailed to owners and occupants of real
9 property, and the resident manager for any multi-family dwelling unit that includes ten (10) or more
10 units, within 300 feet of the proposed wireless s facility.

11 10) If the applicant contends that denial of the application would prohibit or effectively
12 prohibit the provision of service in violation of Federal law, or otherwise violate applicable law, the
13 application must provide all information on which the applicant relies on in support of that claim.
14 Applicants are not permitted to supplement this showing if doing so would prevent the City from
15 complying with any deadline for action on an application.

16 11) The electronic version of an application must be in a standard format that can be easily
17 uploaded on a web page for review by the public.

18 12) Any required fees.

19 c) **Fees.** Application fee(s) shall be required to be submitted with any application for a
20 wireless encroachment permit, as established by City Council resolution. Notwithstanding the
21 foregoing, no application fee shall be refundable, in whole or in part, to an applicant for a wireless
22 encroachment permit unless paid as a refundable deposit.

23 d) **Waivers.** Requests for waivers from any application requirement of this section shall be
24 made in writing to the Director or his or her designee. The Director may grant or deny a request for
25 a waiver pursuant to this subsection. The Director may grant a request for waiver if it is demonstrated
26 that, notwithstanding the issuance of a waiver, the City will be provided all information necessary
27 to understand the nature of the construction or other activity to be conducted pursuant to the permit
28 sought. All waivers approved pursuant to this subsection shall be (1) granted only on a case-by-case
basis, and (2) narrowly-tailored to minimize deviation from the requirements of the Municipal Code.

1 e) **Incompleteness.** Wireless facility applications will be processed, and notices of
2 incompleteness provided, in conformity with State, local, and Federal law. If such an application is
3 incomplete, the Director may notify the applicant and specify the material omitted from the
4 application.

5 **Section 12.18.080 Findings; Decisions; Consultants.**

6 a) **Findings Required for Approval.**

7 1) Except for eligible facilities requests, the Director or Hearing Officer, as the case may
8 be, shall approve an application if, on the basis of the application and other materials or evidence
9 provided in review thereof, all of the following findings can be made:

10 (i) The facility is not detrimental to the public health, safety, and welfare; and

11 (ii) The facility complies with this Chapter and all applicable design and development
12 standards; and

13 (iii) The facility qualifies as a small cell facility; and

14 (iv) The facility meets applicable requirements and standards of State and Federal law.

15 2) For eligible facilities requests, the Director or Hearing Officer, as the case may be, shall
16 approve an application if, on the basis of the application and other materials or evidence provided in
17 review thereof, it finds the following:

18 (i) That the application qualifies as an eligible facilities request; and

19 (ii) That the proposed facility will comply with all generally-applicable laws.

20 b) **Decisions.** Decisions on an application by the Director or Hearing Officer shall be in
21 writing and include the reasons for the decision.

22 c) **Independent Consultants.** The Director or Hearing Officer, as the case may be, is
23 authorized, in its discretion, to select and retain independent consultant(s) with expertise in
24 telecommunications in connection with the review of any application under this Chapter, at the
25 expense of the applicant. Such independent consultant review may be retained on any issue that
26 involves specialized or expert knowledge in connection with an application, including, but not
27 limited to, application completeness or accuracy, structural engineering analysis, or compliance with
28 FCC radio frequency emissions standards.

Section 12.18.090 Conditions of Approval.

1 a) **Generally.** In addition to any supplemental conditions imposed by the Director or
2 Hearing Officer, as the case may be, all permits granted pursuant to this Chapter shall be subject to
3 the following conditions, unless modified by the approving authority:

4 1) *Code Compliance.* The Permittee shall at all times maintain compliance with all
5 applicable Federal, State and local laws, regulations and other rules, including, without limitation,
6 those applying to use of the ROW.

7 2) *Permit Duration.* A wireless encroachment permit shall be valid for a period of ten (10)
8 years, unless pursuant to another provision of the Code or these conditions, it expires sooner or is
9 terminated. At the end of ten (10) years from the date of issuance, such Permit shall automatically
10 expire, unless an extension or renewal has been granted. A person holding a wireless encroachment
11 permit must either (1) remove the facility within thirty (30) days following the permit's expiration
12 (provided that removal of support structure owned by City, a utility, or another entity authorized to
13 maintain a support structure in the ROW need not be removed, but must be restored to its prior
14 condition, except as specifically permitted by the City); or (2) at least ninety (90) days prior to
15 expiration, submit an application to the Director to renew the permit, which application must, among
16 all other requirements, demonstrate that the impact of the wireless facility cannot be reduced. The
17 wireless facility must remain in place until it is acted upon by the City and all appeals from the City's
18 decision exhausted.

19 3) *Timing of Installation.* The installation and construction authorized by a wireless
20 encroachment permit shall begin within one (1) year after its approval, or it will expire without
21 further action by the City. The installation and construction authorized by a wireless encroachment
22 permit shall conclude, including any necessary post-installation repairs and/or restoration to the
23 ROW, within ninety (90) days following the day construction commenced.

24 4) *Commencement of Operations.* The operation of the approved facility shall commence
25 no later than one hundred and eighty (180) days after the completion of installation, or the wireless
26 encroachment permit will expire without further action by the City. The Permittee shall provide
27 Director notice that operations have commenced by the same date.

28 5) *As-Built Drawings.* The Permittee shall submit an as-built drawing within ninety (90)
days after installation of the facility. As-builts shall be in an electronic format acceptable to the City.

1 6) *Inspections; Emergencies.* The City or its designee may enter onto the facility area to
2 inspect the facility upon 24 hours prior notice to the Permittee. The Permittee shall cooperate with
3 all inspections and may be present for any inspection of its facility by the City. The City reserves
4 the right to enter or direct its designee to enter the facility and support, repair, disable, or remove
5 any elements of the facility in emergencies or when the facility threatens imminent harm to persons
6 or property. The City shall make an effort to contact the Permittee prior to disabling or removing
7 any facility elements, but in any case shall notify Permittee within 24 hours of doing so.

8 7) *Inspections and Reporting.* The Permittee, when directed by the City, must perform an
9 inspection of the facility and submit a report to the Director on the condition of the system to include
10 any identified concerns and corrective action taken. Additionally, as the City performs maintenance
11 on Municipal Infrastructure additional maintenance concerns may be identified. These will be
12 reported to the owner of the facility. The City shall give the Permittee 30 days to correct the identified
13 maintenance concerns after which the City reserves the right to take any action it deems necessary,
14 which could include revocation of the permit. The burden is on the Permittee to demonstrate that it
15 complies with the requirements herein. Prior to issuance of a permit under this Chapter, the owner
16 of the facility shall sign an affidavit attesting to understanding the City's requirement for
17 performance of annual inspections and reporting.

18 8) *Contact.* The Permittee shall at all times maintain accurate contact information for all
19 parties responsible for the facility, which shall include a phone number, street mailing address and
20 email address for at least one natural person.

21 9) *Insurance.* The Permittee shall obtain and maintain throughout the term of the permit a
22 type and amount of insurance as specific in the Wireless Regulations. The relevant policy(ies) shall
23 name the City, its elected/appointed officials, commission members, officers, representatives,
24 agents, and employees as additional insured. The Permittee shall use its best efforts to provide thirty
25 (30) days prior notice to the Director of to the cancellation or material modification of any applicable
26 insurance policy.

27 10) *Indemnities.* The Permittee and, if applicable, the owner of the property upon which the
28 wireless facility is installed shall defend, indemnify and hold harmless the City, its agents, officers,
officials, and employees (i) from any and all damages, liabilities, injuries, losses, costs, and

1 expenses, and from any and all claims, demands, law suits, writs of mandamus, and other actions or
2 proceedings brought against the City or its agents, officers, officials, or employees to challenge,
3 attack, seek to modify, set aside, void or annul the City's approval of the permit, and (ii) from any
4 and all damages, liabilities, injuries, losses, costs, and expenses, and any and all claims, demands,
5 law suits, or causes of action and other actions or proceedings of any kind or form, whether for
6 personal injury, death or property damage, arising out of or in connection with the activities or
7 performance of the Permittee or, if applicable, the private property owner or any of each one's
8 agents, employees, licensees, contractors, subcontractors, or independent contractors. In the event
9 the City becomes aware of any such actions or claims the City shall promptly notify the Permittee
10 and, if applicable, the private property owner and shall reasonably cooperate in the defense. The City
11 shall have the right to approve, which approval shall not be unreasonably withheld, the legal counsel
12 providing the City's defense, and the property owner and/or Permittee (as applicable) shall reimburse
13 the City for any costs and expenses directly and necessarily incurred by the City in the course of the
14 defense.

15 11) *Performance Bond*. Prior to issuance of a wireless encroachment permit, the Permittee
16 shall file with the City, and shall maintain in good standing throughout the term of the approval, a
17 performance bond or other surety or another form of security for the removal of the facility in the
18 event that the use is abandoned or the permit expires, or is revoked, or is otherwise terminated. The
19 security shall be in the amount equal to 100% of the cost of removal of the facility as specified in
20 the application for the permit or as that amount may be modified by the Director in in the permit
21 based on the characteristics of the installation. The Permittee shall reimburse the City for staff time
22 associated with the processing and tracking of the bond, based on the hourly rate adopted by the City
23 Council. Reimbursement shall be paid when the security is posted and during each administrative
24 review.

25 12) *Adverse Impacts on Adjacent Properties*. Permittee shall undertake all reasonable efforts
26 to avoid undue adverse impacts to adjacent properties and/or uses that may arise from the
27 construction, operation, maintenance, modification, and removal of the facility.

28 13) *Interference*.

1 (a) The Permittee shall not move, alter, temporarily relocate, change, or interfere with any
2 existing structure, improvement, or property without the prior consent of the owner of that structure,
3 improvement, or property. No structure, improvement, or property owned by the City shall be moved
4 to accommodate a permitted activity or encroachment, unless the City determines that such
5 movement will not adversely affect the City or any surrounding businesses or residents, and the
6 Permittee pays all costs and expenses related to the relocation of the City's structure, improvement,
7 or property. Prior to commencement of any work pursuant to a wireless encroachment permit, the
8 Permittee shall provide the City with documentation establishing to the City's satisfaction that the
9 Permittee has the legal right to use or interfere with any other structure, improvement, or property
10 within the ROW or City utility easement to be affected by Permittee's facilities.

11 (b) The facility shall not damage or interfere in any way with City property, the City's
12 operations or the operations of prior-existing, third party installations. The City will reasonably
13 cooperate with the Permittee and/or carrier to carry out such activities as are necessary to correct the
14 interference.

15 (i) Signal Interference – The Permittee shall correct any such interference within 24 hours
16 of written notification of the interference. Upon the expiration of the 24-hour cure period and until
17 the cause of the interference is eliminated, the Permittee shall cease operation of any facility causing
18 such interference until such interference is cured.

19 (ii) Physical Interference - The City shall give the Permittee 30 days to correct the
20 interference after which the City reserves the right to take any action it deems necessary, which
21 could include revocation of the permit.

22 (c) The City at all times reserves the right to take any action it deems necessary, in its sole
23 discretion, to repair, maintain, alter, or improve the sites. Such actions may temporarily interfere
24 with the operation of the facility. The City will in all cases, other than emergencies, give the applicant
25 30 days written notification of such planned, non-emergency actions.

26 14) *No Right, Title, or Interest.* The permission granted by a wireless encroachment permit
27 shall not in any event constitute an easement on or an encumbrance against the ROW. No right, title,
28 or interest (including franchise interest) in the ROW, or any part thereof, shall vest or accrue in

1 Permittee by reason of a wireless encroachment permit or the issuance of any other permit or exercise
2 of any privilege given thereby.

3 15) *No Possessory Interest.* No possessory interest is created by a wireless encroachment
4 permit. However, to the extent that a possessory interest is deemed created by a governmental entity
5 with taxation authority, the Permittee acknowledges that the City has given to the Permittee notice
6 pursuant to California Revenue and Taxation Code Section 107.6 that the use or occupancy of any
7 public property pursuant to a wireless encroachment permit may create a possessory interest which
8 may be subject to the payment of property taxes levied upon such interest. Permittee shall be solely
9 liable for, and shall pay and discharge prior to delinquency, any and all possessory interact taxes or
10 other taxes, fees, and assessments levied against Permittee's right to possession, occupancy, or use
11 of any public property pursuant to any right of possession, occupancy, or use created by this permit.

12 16) *General Maintenance.*

13 (a) The site and the facility, including, but not limited to, all landscaping, fencing, and related
14 transmission equipment, must be maintained in a neat, safe and clean manner and in accordance with
15 all approved plans. All graffiti on facilities must be removed at the sole expense of the Permittee
16 within forty eight (48) hours after notification from the City. The Permittee shall ensure that all
17 equipment and other improvements to be constructed and/or installed in connection with the
18 approved plans are maintained in a manner that is not detrimental or injurious to the public health,
19 safety, and general welfare and that the aesthetic appearance is continuously preserved, and
20 substantially the same as shown in the approved plans at all times relevant to the permit.

21 (b) The Permittee shall repair, at its sole cost and expense, any damage including, but not
22 limited to subsidence, cracking, erosion, collapse, weakening, or loss of lateral support to City
23 streets, sidewalks, walks, curbs, gutters, trees, parkways, street lights, traffic signals, improvements
24 of any kind or nature, or utility lines and systems, underground utility line and systems (water, sewer,
25 storm drains, gas, oil, electrical, etc.) that result from any activities performed in connection with
26 the installation and/or maintenance of a wireless facility in the ROW. The Permittee shall restore
27 such areas, structures and systems to the condition in which they existed prior to the installation or
28 maintenance that necessitated the repairs. In the event the Permittee fails to complete such repair
within the number of days stated on a written notice by the Director the City will engage resources

1 at the Permittee's sole cost and expense to complete such repairs. Such time period for correction
2 shall be based on the facts and circumstances, danger to the community and severity of the disrepair.
3 Should the Permittee not make said correction within the time period allotted the Director shall cause
4 such repair to be completed at Permittee's sole cost and expense.

5 (c) The Permittee shall keep the site area free from all litter and debris at all times. Each year
6 after the Permittee installs the wireless facility, the Permittee, if requested by the Director, shall
7 submit a written report to the satisfaction of the Director, documenting the then-current site
8 condition.

9 17) *RF Exposure Compliance.* All facilities must comply with all standards and regulations
10 of the FCC and any other State or Federal government agency with the authority to regulate RF
11 exposure standards. After transmitter and antenna system optimization, but prior to unattended
12 operations of the facility, the Permittee or its representative must conduct on-site post-installation
13 RF emissions testing to demonstrate actual compliance with the FCC Office of Engineering and
14 Technology Bulletin 65 RF emissions safety rules for general population/uncontrolled RF exposure
15 in all sectors. For this testing, the transmitter shall be operating at maximum operating power, and
16 the testing shall occur outwards to a distance where the RF emissions no longer exceed the
17 uncontrolled/general population limit.

18 18) *Testing.* Testing of any equipment shall take place on weekdays only, and only between
19 the hours of 8:30 a.m. and 4:30 p.m., except that testing is prohibited on holidays that fall on a
20 weekday. In addition, testing is prohibited on weekend days.

21 19) *Modifications.* No changes shall be made to the approved plans without review and
22 approval in accordance with this Chapter.

23 20) *Agreement with City.* If not already completed, the Permittee shall enter into the
24 appropriate agreement with the City, as determined by the City, prior to constructing, attaching, or
25 operating a facility on Municipal Infrastructure. This permit is not a substitute for such agreement.

26 21) *Conflicts with Improvements.* For all facilities located within the ROW, the Permittee
27 shall remove or relocate, at its expense and without expense to the City, any or all of its facilities
28 when such removal or relocation is deemed necessary by the City by reason of any change of grade,
alignment, or width of any ROW, for installation of services, water pipes, drains, storm drains, power

1 or signal lines, traffic control devices, ROW improvements, or for any other construction, repair, or
2 improvement to the ROW.

3 22) *Abandonment*. If a facility is not operated for a continuous period of 6 months, the
4 wireless encroachment permit and any other permit or approval therefor shall be deemed abandoned
5 and terminated automatically, unless before the end of the 6 month period (i) the Director has
6 determined that the facility has resumed operations, or (ii) the City has received an application to
7 transfer the permit to another service provider. No later than thirty (30) days from the date the
8 facility is determined to have ceased operation or the Permittee has notified the Director of its intent
9 to vacate the site, the Permittee shall remove all equipment and improvements associated with the
10 use and shall restore the site to its original condition to the satisfaction of the Director. The Permittee
11 shall provide written verification of the removal of the facilities within thirty (30) days of the date
12 the removal is completed. If the facility is not removed within thirty (30) days after the permit has
13 been discontinued pursuant to this subsection, the site shall be deemed to be a nuisance, and the City
14 may cause the facility to be removed at Permittee's expense or by calling any bond or other financial
15 assurance to pay for removal. If there are two (2) or more users of a single facility or support
16 structure, then this provision shall apply to the specific elements or parts thereof that were
17 abandoned, but will not be effective for the entirety thereof until all users cease use thereof.

18 23) *Encourage Co-location*. Where the facility site is capable of accommodating a co-located
19 facility upon the same site in a manner consistent with the permit conditions for the existing facility,
20 the owner and operator of the existing facility shall allow co-location of third party facilities,
21 provided the parties can mutually agree upon reasonable terms and conditions.

22 24) *Records*. The Permittee must maintain complete and accurate copies of all permits and
23 other regulatory approvals issued in connection with the facility, which includes without limitation
24 this approval, the approved plans and photo simulations incorporated into this approval, all
25 conditions associated with this approval and any ministerial permits or approvals issued in
26 connection with this approval. In the event that the Permittee does not maintain such records as
27 required in this condition or fails to produce true and complete copies of such records within a
28 reasonable time after a written request from the City, any ambiguities or uncertainties that would be
resolved through an inspection of the missing records will be construed against the Permittee.

1 25) *Attorney's Fees.* In the event the City determines that it is necessary to take legal action
2 to enforce any of these conditions, or to revoke a permit, and such legal action is taken, the Permittee
3 shall be required to pay any and all costs of such legal action, including reasonable attorney's fees,
4 incurred by the City, even if the matter is not prosecuted to a final judgment or is amicably resolved,
5 unless the City should otherwise agree with Permittee to waive said fees or any part thereof. The
6 foregoing shall not apply if the Permittee prevails in the enforcement proceeding.

7 26) The Permittee is responsible for obtaining power to the facility and for the cost of
8 electrical usage,

9 27) Failure to comply with the City's adopted noise standard after written notice and
10 opportunity to cure have been given shall be grounds for the City to revoke the permit.

11 28) The Permittee shall remove all non-operational equipment from any structure on which
12 it installs new equipment under the permit

13 b) **Eligible Facilities Requests.** In addition to the conditions provided in Section 12.18.090
14 of this Chapter and any supplemental conditions imposed by the Director or Hearing Officer as the
15 case may be, all permits for an eligible facility requests granted pursuant to this Chapter shall be
16 subject to the following additional conditions, unless modified by the approving authority:

17 1) *Permit subject to conditions of underlying permit.* Any permit granted in response to an
18 application qualifying as an eligible facilities request shall be subject to the terms and conditions of
19 the underlying permit.

20 2) *No permit term extension.* The City's grant or grant by operation of law of an eligible
21 facilities request permit constitutes a federally-mandated modification to the underlying permit or
22 approval for the subject tower or base station. Notwithstanding any permit duration established in
23 another permit condition, the City's grant or grant by operation of law of a eligible facilities request
24 permit will not extend the permit term for the underlying permit or any other underlying regulatory
25 approval, and its term shall have the same term as the underlying permit or other regulatory approval
26 for the subject tower or base station.

27 3) *No waiver of standing.* The City's grant or grant by operation of law of an eligible
28 facilities request does not waive, and shall not be construed to waive, any standing by the City to

1 challenge Section 6409(a) of the Spectrum Act, any FCC rules that interpret Section 6409(a) of the
2 Spectrum Act, or any modification to Section 6409(a) of the Spectrum Act.

3 c) **Small Cell Facilities Requests.** In addition to the conditions provided in 12.18.090 of
4 this Chapter and any supplemental conditions imposed by the Director or Hearing Officer, as the
5 case may be, all permits for a small cell facility granted pursuant to this Chapter shall be subject to
6 the following condition, unless modified by the approving authority:

7 1) *No waiver of standing.* The City's grant of a permit for a small cell facility request does
8 not waive, and shall not be construed to waive, any standing by the City to challenge any FCC orders
9 or rules related to small cell facilities, or any modification to those FCC orders or rules.

10 **Section 12.18.100 Breach; Termination of Permit.**

11 a) **For breach.** A wireless encroachment permit may be revoked for failure to comply with
12 the conditions of the permit or applicable law. Upon revocation, the wireless facility must be
13 removed within thirty (30) days; provided that removal of a support structure owned by City, a
14 utility, or another entity authorized to maintain a support structure in the ROW need not be removed,
15 but must be restored to its prior condition, except as specifically permitted by the City. All costs
16 incurred by the City in connection with the revocation and removal shall be paid by entities who
17 own or control any part of the wireless facility.

18 b) **For installation without a permit.** A wireless facility installed without a wireless
19 encroachment permit (except for those exempted by this Chapter) must be removed within thirty
20 (30) days of notification by the City; provided that removal of support structure owned by City, a
21 utility, or another entity authorized to maintain a support structure in the ROW need not be removed,
22 but must be restored to its prior condition, except as specifically permitted by the City. All costs
23 incurred by the City in connection with the revocation and removal shall be paid by entities who
24 own or control any part of the wireless facility.

25 c) **Violation.** Any violation of this Chapter will be subject to the same penalties as a
26 violation of Chapter 12.16.

27 **Section 12.18.110 Infrastructure Controlled By City.** The City, as a matter of policy,
28 will negotiate agreements for use of Municipal Infrastructure. The placement of wireless facilities
on those structures shall be subject to the agreement. The agreement shall specify the compensation

1 to the City for use of the structures. The person seeking the agreement shall additionally reimburse
2 the City for all costs the City incurs in connection with its review of, and action upon the person's
3 request for, an agreement.

4 **Section 12.18.120 Nondiscrimination.** In establishing the rights, obligations and
5 conditions set forth in this Chapter, it is the intent of the City to treat each applicant or ROW user in
6 a competitively neutral and nondiscriminatory manner, to the extent required by law, and with
7 considerations that may be unique to the technologies, situation and legal status of each particular
8 applicant or request for use of the ROW.

9 **SECTION 2.** The Director or his or her designee, is directed to execute all documents and
10 to perform all other necessary City acts to implement the effect this Ordinance, including the
11 promulgation of regulations to implement this Ordinance.

12 **SECTION 3. CEQA.** This Ordinance is not a project within the meaning of Section 15378
13 of the State of California Environmental Quality Act ("CEQA") Guidelines, because it has no
14 potential for resulting in physical change in the environment, directly or indirectly. Most of the terms
15 and scope of City discretion are guided by existing State and Federal law. This Ordinance creates an
16 administrative process to process requests for wireless facilities in the ROW and the City's discretion
17 with these applications is limited. The Ordinance does not authorize any specific development or
18 installation on any specific piece of property within the City's boundaries, most of which will be
19 placed on existing infrastructure. Alternatively, even if the Ordinance is a "project" within the
20 meaning of State CEQA Guidelines Section 15378, the Ordinance is exempt from CEQA on multiple
21 grounds. First, the Ordinance is exempt from CEQA because the City Council's adoption of the
22 Ordinance is covered by the general rule that CEQA applies only to projects which have the potential
23 for causing a significant effect on the environment. (State CEQA Guidelines, § 15061(b)(3)). This
24 Ordinance creates an administrative procedure for wireless carriers to apply to place facilities in the
25 ROW, often on existing infrastructure. Moreover, in the event that the Ordinance is interpreted so
26 as to permit installation of wireless facilities on a particular site, the installation would be exempt
27 from CEQA review in accordance with either State CEQA Guidelines Section 15302 (replacement
28 or reconstruction), State CEQA Guidelines Section 15303 (new construction or conversion of small
structures), and/or State CEQA Guidelines Section 15304 (minor alterations to land), as these

1 facilities are allowed under Federal and State law, are by their nature smaller when placed in the
2 ROW and subject to various siting and design preferences to prevent aesthetic impact to the extent
3 feasible.

4 **SECTION 4.** Effective Date. This Ordinance shall become effective and be in full force
5 and effect from and after thirty (30) days of its passage and adoption.

6 **SECTION 5.** The City Council designates the City Attorney to prepare a summary of this
7 Ordinance to be published pursuant to Government Code Section 36933(c)(1) in-lieu of the full text
8 of the Ordinance. The City Clerk caused said summary to be published on January 17, 2019 [five
9 (5) days before the adoption of the Ordinance] in The Easy Reader, a weekly adjudicated newspaper
10 of general circulation, published and circulated in Hermosa Beach. Prior to the expiration of fifteen
11 (15) days after the date of adoption of this Ordinance, the City Clerk shall cause the summary to be
12 re-published in The Easy Reader.

13 **SECTION 6.** The City Clerk shall certify to the passage and adoption of this Ordinance,
14 shall enter the same in the book of original ordinances of said City; shall make minutes of the
15 passage and adoption thereof in the records of the proceedings of the City Council at which the
16 same is passed and adopted.

17 **PASSED, APPROVED and ADOPTED** this 22nd day of January, 2019 by the following
18 vote:

19 AYES: Campbell, Duclos, Fangary, Massey, Mayor Armato
20 NOES: None
21 ABSENT: None
22 ABSTAIN: None



23 **PRESIDENT** of the City Council and **MAYOR** of the City of Hermosa Beach, California

24
25
26 ATTEST:

APPROVED AS TO FORM:

27 
28 City Clerk


City Attorney

STATE OF CALIFORNIA
COUNTY OF LOS ANGELES
CITY OF HERMOSA BEACH

I, Elaine Doerfling, City Clerk of the City of Hermosa Beach, California, do hereby certify that the foregoing Ordinance No. 19-1390 was duly and regularly passed, approved and adopted by the City Council of the City of Hermosa Beach at a regular meeting held at the regular meeting place thereof on the 22nd day of January, 2019, and a summary of the Ordinance was published in The Easy Reader on Thursday, January 17, 2019 and will be republished on Thursday, January 31, 2019.

The vote was as follows:

| | |
|----------|---|
| AYES: | Campbell, Duclos, Fangary, Massey, Mayor Armato |
| NOES: | None |
| ABSENT: | None |
| ABSTAIN: | None |

Dated: January 22, 2019



Elaine Doerfling, City Clerk